



SAN JOAQUIN COUNCIL OF GOVERNMENTS

Citizens Advisory Committee
San Joaquin Council of Governments
555 East Weber Avenue, Stockton, California

Wednesday, October 16, 2013
6:00 p.m.

Citizens Advisory Committee Members

Katrina Jaggears (Chair)
LEAGUE OF WOMEN
VOTERS

Michael Caronba (Vice-Chair)
BUSINESS INDUSTRY

Joseph Crist
CITY OF MANTECA

Kurt Danziger
CITY OF ESCALON

Matthew Doss
CITY OF TRACY

Bobby Bivens
SAN JOAQUIN COUNTY

Harry Hodge
NAACP

Stephanie Hobbs
CITY OF RIPON

Richard Blackston
CITY OF LODI

Brian Young
TRANSIT ADVOCATE

Vacant
UNIVERSITY OF THE
PACIFIC

Karl "Nate" Knodt
CITY OF STOCKTON

Jim Hilson
CITY OF LATHROP

Manuel Martin
AGRICULTURAL INDUSTRY

Michael Ballot
SIERRA CLUB

Vacant
TRUCKING INDUSTRY

SJCOG

Andrew T. Chesley
EXECUTIVE DIRECTOR

The San Joaquin Council of Governments is in compliance with the American with Disabilities Act and will make all reasonable accommodations for the disabled to participate in employment, programs and facilities. Persons requiring assistance or auxiliary aid in order to participate should contact Rebecca Calija at 235-0600 at least 24 hours prior to the meeting.

Note: All items are available for action by the committee. The right hand column identifies staff recommendations.

AGENDA

1. Call to Order
2. Minutes: Approve Minutes of September 18, 2013 Action
3. Public Comments
At this time the public may address the CAC on any non-agendized item that is within the subject matter of this agency. A five minute maximum time limit will apply to all public comments.
4. 2014 Regional Transportation Improvement Program (RTIP) Discussion
Development Update – Ridder
5. 2014 Regional Transportation Plan/Sustainable Communities Discussion
Strategy Update – Hoyt
6. SJCOG Monthly Report of Major Activities (no staff report)
7. Member's Report/Future Agenda Items (no staff report)
8. Meeting Adjourned to Wednesday, November 13, 2013

PARKING: For your convenience, parking is available in the COG Regional Center parking lot. There is additional parking available at Public Parking Lot K, located on American Street, just south of Weber Avenue.

SAN JOAQUIN COUNCIL OF GOVERNMENTS

Citizens Advisory Committee
San Joaquin Council of Governments
555 East Weber Avenue, Stockton, California

Wednesday, September 18, 2013

ACTION MINUTES

1) Call to Order

Chair Katrina Jaggears called the meeting to order at 6:00pm.

Members Present

Katrina Jaggears, League of Women Voters; **Kurt Danziger**, City of Escalon; **Harry Hodge**, NAACP; **Stephanie Hobbs**, City of Ripon; **Richard Blackston**, City of Lodi; **Nate Knodt**, City of Stockton; **Jim Hilson**, City of Lathrop; **Joseph Crist**, City of Manteca; **Michael Carouba**, Business Industry, **Matthew Doss**, City of Tracy

SJCOG Staff present:

Andrew Chesley, Executive Director; Wil Ridder, Senior Regional Planner; Aaron Hoyt, Associate Regional Planner; Kim Anderson, Associate Regional Planner.

2) Minutes: Approve Minutes of August 21, 2013

Motion was made and seconded (Hilson / Danziger) to approve the minutes of August 21, 2013. Motion passed unanimously.

3) Public Comments

Jeremy Terhune addressed the committee on behalf of the Sustainable Communities Strategy Coalition. He asked to speak on Agenda Item 5. Mr. Terhune indicated that he and the coalition strongly support Scenario D as the appropriate future vision for transportation investments and associated development pattern for San Joaquin County. The coalition feels that this scenario is right for the community; he noted that the coalition has attended many of the outreach sessions and noted, particularly in Stockton, that there is strong community support for Scenario D. Mr. Terhune indicated that the Coalition stands ready to help with additional outreach efforts – they would like to see additional meetings with more diversity.

Kim Anderson, SJCOG Staff, indicated that Agenda Item 6 would be moved and discussed prior to Items 4 & 5.

4) **Agenda Item 6 – 2014 Regional Transportation Improvement Program (RTIP) Policies and Priorities**

Wil Ridder, SJCOG staff, presented the staff report to the committee. Mr. Ridder reminded the committee that there is 14.9 million, after the repayment of 8.8 million to Santa Barbara County Association of Governments, available for programming of new projects. The proposed prioritization is relatively consistent with the 2012 cycle – with a priority to projects leveraging Proposition 1B or other Federal / State funding, that are shovel ready & federally eligible. A goal would be to be able to shift projects that meet the criteria for RTIP funds, therefore freeing up Measure K dollars for other projects. Mr. Ridder noted that SJCOG had initiated a call for projects, with applications due by September 30, 2013. He indicated that the list of projects would be brought back to the committee prior to a planned SJCOG Board action in November, and a submission to the California Transportation Commission by the December 2013 deadline.

After clarification to the committee this was new money to program additional projects, it was moved and seconded (Hilson / Hodge) to recommend to the SJCOG Board to approve the 2014 Regional Transportation Improvement Program (RTIP) Policies and Priorities as outlined in the staff report. The motion passed unanimously.

5) **Agenda Item 4: 2013 Measure K Strategic Plan Update**

Steve Dial, SJCOG Deputy Director / CFO presented the staff report on this item. Mr. Dial noted that the Measure K Expenditure Plan calls for a 2-year update. He also noted that at a recent SJCOG Board workshop, the Board has indicated a desire to “stay the course” with no new revenue estimate and programming of only the 10-year Early Action Program. SJCOG is now considering a \$65-\$68 million bond issuance to advance additional projects as submitted by the local agencies based on one-on-one meetings with the various jurisdictions. Mr. Dial went on to explain SJCOG’s overall bonding capacity and noted the projects currently covered by the existing bond.

Discussion from the committee centered on questions as to the SJCOG policy board’s desire to program additional projects before 2021 or wait until better economic times and a general reluctance to take on additional debt. Mr. Dial noted that as the economy improves, the current favorable bid environment may go away and one might expect interest rate increases that affect the cost of the bond issuance. A bond issuance now may bring in additional programming capacity that won’t be possible later.

Additional concerns were expressed that the projects presented were concentrated within the same agencies as the existing Early Action Program and are particularly Stockton centric.

6) **Agenda Item 5: Regional Transportation Plan / Sustainable Communities Strategy Update**

Aaron Hoyt, SJCOG staff distributed a handout and presented a powerpoint outlining the staff recommendation that was to be presented to the SJCOG RTP / SCS advisory committee and the SJCOG policy board later in September. The presentation outlined some of the data

from the Scenario workshops in August & September, as well as some key reasons for the staff recommendation of Scenario C as the preferred scenario for the 2014 RTP. Committee discussion centered around future plans to better support the public outreach effort, including more lead time on dates and locations, changing the locations, and holding the meetings at different times (later) to allow more public participation. Some on the committee expressed that more meetings should be tied to existing city council or planning commission meetings.

Additional discussion centered around historical growth patterns in Scenario A and the fact that most city general plans are now compliant with AB32 and should therefore be the basis of any scenario chosen. It was noted that there is already a historic shift from the growth patterns in Scenario A to Scenario B and that the RTP should not go beyond that.

Some members expressed that small changes in the way road networks are designed can have a big impact on alternative transportation modes, particularly the efficiency of transit – these changes are not explicitly tied to the size or type of house being constructed. Also noted was that infill may happen as a necessity due to infrastructure costs.

7) **Information Only Items**

- a) Local Project Delivery Plan for Federally Funded Projects for Federal Fiscal Year 2013-2014 - Mascardo
- b) Status of Major Project Delivery – Sheridan
- c) Regional Transportation Impact Fee (RTIF) Semiannual Report - Swearingen
- d) Rideshare Week, Save the Date - McNickle
- e) San Joaquin Valley Fall Policy Conference – Gorham
- f) SR 12 Ribbon Cutting & Memorial Highway Dedication – Gorham

None of the information only items were pulled for further discussion.

8) **SJCOG Monthly Report of Major Activities (no staff report)**

A flyer was distributed on the SR 12 Ribbon Cutting and Dedication of the Dana Cowell Memorial Highway event. Wil Ridder thanked the committee for its generosity in donating to the fund for the memorial signs and noted that the full funding goal had been reached, allowing the signs to be completed prior to the ribbon cutting.

9) **Member's Report/Future Agenda Items (no staff report)**

Committee members discussed the following items under member's reports:

- Invitation for a groundbreaking on Lathrop Road in the City of Lathrop
- Additional difficulty in navigating the detour at the Lathrop Road / Hwy 99 off-ramp during the reconstruction. Some signage had been changed but it is still not sufficient and is difficult to follow.
- An agenda item on ridership on the Regional Transit District system was proposed – possibly for the November meeting.

10) **Adjournment** – The meeting adjourned at 7:30 p.m.

STAFF REPORT

SUBJECT: 2014 Regional Transportation Improvement Program (RTIP) Development Update

RECOMMENDED ACTION: Discussion

SUMMARY:

At their September meeting the SJCOG Board approved the 2014 Regional Transportation Improvement Program (RTIP) policies and priorities in order of priority as follows:

1. Project Programming and Monitoring (PPM)
2. Projects leveraging Proposition 1B discretionary funding or other State/Federal discretionary funds
3. Measure K/Measure K Renewal funded projects as identified in the 2011 Measure K Renewal Strategic Plan where the use of STIP funds could allow other projects to be funded directly with Measure K funds
4. Measure K Renewal projects previously anticipated for funding in the 2007 Measure K Renewal Strategic Plan but not included in the first 10-year prioritization of the 2011 Measure K Renewal Strategic Plan
5. Projects ready for construction and eligible for federal funds

These priorities will be used to guide the investment of approximately \$14.9 million of RTIP funds that will be available for programming new projects in the SJCOG region. At the October CAC meeting SJCOG staff will provide a report on the 2014 RTIP project applications received by the September 30th deadline as identified in the attached list. Final programming recommendations are scheduled to be presented to the SJCOG's standing committees in November as part of the draft 2014 RTIP.

RECOMMENDED ACTION:

Discussion only.

FISCAL IMPACT:

None at this time. At the conclusion of this process, the SJCOG Board will be making programming actions to fund STIP-eligible projects for the \$14.9 million available.

SJCOG 2014 RTIP Development - New Project Applications

Agency	Project Name	Total Cost	2014 RTIP Request	Non-RTIP Funding	Non-RTIP Funding Source
City of Lathrop	Lathrop Road 4-Lane Widening (Harlan Road to 5th Street/Woodfield Drive)	\$3,700,000	\$2,000,000	\$1,700,000	Local
City of Lodi	Victor Road (SR 12)/Guild Avenue Signal Project	\$705,000	\$569,000	\$136,000	Local
City of Lodi	SR 99/Turner Road Interchange Improvement	\$6,968,000	\$6,089,000	\$879,000	Local
City of Manteca	SR 120/McKinley Avenue Interchange	\$27,850,000	\$12,300,000	\$15,550,000	Local/Fed Demo
City of Stockton	Lower Sacramento Road Over Bear Creek Bridge	\$10,517,000	\$8,000,000	\$2,517,000	Local
City of Tracy	Valpico Road 4-Lane Widening (Tracy Boulevard to MacArthur Drive)	\$7,278,000	\$5,792,000	\$1,486,000	Local
Port of Stockton	Navy Drive Corridor Improvements	\$4,633,000	\$3,903,000	\$730,000	Port
Port of Stockton	Fyffe Avenue Grade Separation	\$12,062,000	\$10,700,000	\$1,362,000	Port
San Joaquin County	Thornton Community Improvements	\$5,859,500	\$5,674,500	\$185,000	Local
San Joaquin County	Thornton Road 6-Lane Widening (Hammer Lane to Mosher Slough Bridge)	\$4,470,000	\$3,518,000	\$952,000	RTIF
SJRRRC	Rolling Stock	\$8,605,517	\$2,000,000	\$6,605,517	CMAQ
SJRRRC	Positive Train Control	\$20,000,000	\$8,282,969	\$11,717,031	State/Fed Formula
SJRTD	Regional Transportation Center	\$46,127,135	\$14,900,000	\$31,227,135	State/Fed Demo/Fed Formula
Total =		\$158,775,152	\$83,728,469	\$75,046,683	

Note: Project applications identified in alphabetical order by agency name

STAFF REPORT

SUBJECT: 2014 Regional Transportation Plan/
Sustainable Communities Strategy Update

RECOMMENDED ACTION: Discussion

DISCUSSION:

SUMMARY:

The San Joaquin Council of Governments (SJCOG) Board of Directors, at their September 26, 2013 meeting, directed staff to proceed with Scenario C as the basis for the development of the 2014 Regional Transportation Plan (RTP)/Sustainable Communities Strategy (SCS). The Board also directed staff to coordinate with the local jurisdictions and regional transit providers to refine select elements of the project lists and regional growth assumptions associated with Scenario C. Specifically, the refinements will focus on either the timing or phasing of transportation projects and refinements to future growth in the City of Stockton in accordance with their Climate Action Plan and Settlement agreement.

RECOMMENDATION:

This is a discussion item only.

FISCAL IMPACT:

The development of the 2014 RTP/SCS is programmed in the SJCOG's Overall Work Program. The adoption of an RTP/SCS that meets the intent of SB-375 has direct future implications on the SJCOG Regional Transportation Plan and related Federal Transportation Improvement Program. Should the SB-375 GHG target not be met or the 2014 RTP/SCS adopted, there are future financial implications related to project funding, project delivery, and CEQA relief (of the project applicant).

BACKGROUND:

The adoption of SB-375 in 2008 required the development of a SCS that demonstrates the ability of the San Joaquin region to reduce greenhouse gas emissions from cars and light duty trucks through integrated land use, transportation investments, and policies. Through the incorporation of an SCS, the 2014 RTP will identify potential future growth patterns and the corresponding transportation investments through 2040. In September 2010, the California Air Resource Board (ARB) adopted provisional "Valley-wide" targets of 5 percent per capita reduction of greenhouse gas emission below 2005 levels by 2020 and 10 percent per capita reduction below 2005 levels by 2035 for the eight San Joaquin Valley MPOs.

Over the course of the last 12 months SJCOG staff coordinated with the local agencies on anticipated transportation projects, financial assumptions, and regional growth potential. These

assumptions served as the basis for the four RTP/SCS scenarios developed by staff and the RTP/SCS Advisory Committee. The four scenarios complement and/or emphasize various aspects of the project lists and regional growth assumptions.

SJCOG staff recommended Scenario C as the basis for the development of the 2014 RTP/SCS to the SJCOG Board at their September 26, 2013 meeting. This recommendation was based on technical analysis, public input, and the RTP/SCS Advisory Committee input. Scenario C captures the intent of SB-375 and provides the greatest transportation, regional growth opportunities, and environmental benefits within the limits of local general plans. The RTP/SCS Advisory Committee supported this recommendation acknowledging that Scenario C is ambitious yet achievable. The SJCOG Board supported staff's recommendations with the caveat to work with the local agencies to further refine the project lists and regional growth potential of Scenario C. Staff will coordinate with the local jurisdictions and regional transit providers as needed to strike a balance in the project lists that provides the opportunity to develop projects over the 27 year life of the RTP/SCS recognizing that the RTP may not reflect full buildout of the local general plans and circulation elements at this time. This coordination will also include a review to ensure the Scenario C remains financially constrained.

SCHEDULE:

The 2014 RTP/SCS is anticipated for Board adoption in March 2014. The major milestones and deliverables leading up to the release of the Draft RTP/SCS and Environmental Impact Report are listed below.

Overall 2014 RTP/SCS Schedule	
Date	Milestone/Deliverable
October 2013	Refine Scenario C and Prepare Draft RTP/SCS and EIR
November 2013	SJCOG Board Approval to Release Draft RTP/SCS EIR (55 day public review period)
December 2013	Public Hearing on Draft RTP/SCS and EIR
January 2014	Close of Public Comment Period and Preparation of Response to Comments
February 2014	Prepare Final 2014 RTP/SCS and EIR
March 2014	Adopt 2014 RTP/SCS and EIR

NEXT STEPS:

Staff will contact the applicable agency staff from public works and community development departments as necessary to address the SJCOG Boards direction to move forward with Scenario C as the basis for the 2014 RTP/SCS.