



SAN JOAQUIN COUNCIL OF GOVERNMENTS

Citizens Advisory Committee
San Joaquin Council of Governments
555 East Weber Avenue, Stockton, California

Wednesday, May 15, 2013
6:00 p.m.

Citizens Advisory Committee Members

- Joseph Crist (Chair) CITY OF MANTECA
Katrina Jaggears (Vice Chair) LEAGUE OF WOMEN VOTERS
Kurt Danziger CITY OF ESCALON
Matthew Dass CITY OF TRACY
Bobby Bivens SAN JOAQUIN COUNTY
Harry Hodge NAACP
Vacant CITY OF RIPON
Richard Blackston CITY OF LODI
Brian Young TRANSIT ADVOCATE
Vacant UNIVERSITY OF THE PACIFIC
Karl "Nate" Knodt CITY OF STOCKTON
Jim Hilson CITY OF LATHROP
Mannel Martin AGRICULTURAL INDUSTRY
Michael Ballot SIERRA CLUB
Michael Caronba BUSINESS INDUSTRY
Vacant TRUCKING INDUSTRY

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Note: All items are available for action by the committee. The right hand column identifies staff recommendations.

AGENDA

- 1. Call to Order
2. Minutes: Approve Minutes of March 20, 2013 Action
3. Public Comments
At this time the public may address the CAC on any non-agendized item that is within the subject matter of this agency. A five minute maximum time limit will apply to all public comments.
4. Analysis and Determination of Unmet Transit Needs for FY 2013-2014 Draft Report - Zepeda Action
5. Regional Transportation Plan/Sustainable Community Strategy Update (no staff report) - Hoyt Information
6. Public Health Trends in the Region (no staff report) - Swearingen Information
7. FFY 2012/13 Federally Funded Project Delivery Status Report - Mascardo Information
8. Meeting Adjourned to Wednesday, June 19, 2013

PARKING: For your convenience, parking is available in the COG Regional Center parking lot. There is additional parking available at Public Parking Lot K, located on American Street, just south of Weber Avenue.

SJCOG

Andrew T. Chesley
EXECUTIVE DIRECTOR

SAN JOAQUIN COUNCIL OF GOVERNMENTS

Citizens Advisory Committee Meeting

SJCOG Regional Center
555 East Weber Avenue
Stockton, California

Wednesday, March 30, 2013

ACTION MINUTES

1. Call to Order

Chair Joseph Crist called the meeting to order at 6:00 p.m.

Members present:

Joseph Crist, City of Manteca; **Katrina Jaggears**, League of Women Voters; **Kurt Danziger**, City of Escalon; **Matthew Doss**, City of Tracy; **Bobby Bivens**, San Joaquin County; **Harry Hodge**, NAACP; **Richard Blackston**, City of Lodi; **Nate Knodt**, City of Stockton; **Michael Ballot**, Sierra Club; and **Michael Carouba**, Business Industry.

SJCOG Staff present:

Mike Swearingen, Senior Regional Planner; Anthony Zepeda, Associate Regional Planner; Aaron Hoyt, Associate Regional Planner; and Nicole Gorham, Public Communications Specialist

2. Minutes: Approve Minutes of February 20, 2013

Motion was made and seconded (Blackston/Jaggears) to approve the minutes of February 20, 2013. The motion passed with Matt Doss and Kurt Danziger abstaining.

3. Public Comments: None

4. Follow Up From February Meeting

Mr. James Gonzales from Caltrans, was on hand to discuss the vacant home issue and demolition schedule for the homes in Boggs Tract that are being affected by the freeway widening project. He addressed concerns and gave a brief overview of the schedule for construction.

This item was for discussion only and no action was taken.

5. Regional Transportation Impact Fee (RTIF) Semiannual Activity Report Summary for the Period of July 1, 2012 through December 31, 2012

Ms. Swearingen presented the activity report for July through December 2012. The report detailed land use activity reported to SJCOG from all participating agencies. He stated that once the fiscal year is completed, staff would bring back the item for a formal action.

This item was for information only and no action was taken.

6. Draft Fiscal Year 2013/14 Analysis and Determination of Unmet Transit Needs

Mr. Zepeda highlighted the draft UTN report for Fiscal Year 2013/14 and summarized the findings for each jurisdiction. He indicated the Board of Directors would take action on the draft at their April meeting.

Members asked questions about the UTN process and how comments are received. This item was for information only and no action was taken.

7. 2014 Regional Transportation Plan/Sustainable Communities Strategy Update on Scenario Planning and Performance Measures

Mr. Hoyt provided a status update on the RTP/SCS process. He highlighted the timing, funding sources, and the revised performance measures.

This item was for information only and no action was taken.

8. SJCOG Monthly Report of Major Activities

Nicole Gorham reported that the Sperry Road project was 65 % complete and on schedule for completion in October 2013. The French Camp Interchange project is scheduled for completion in December 2015.

She reported that the California Transportation Committee allocated \$325 million for the SR 12 Bouldin Island Rehabilitation Project, which includes 8.6 miles of roadway improvements and median barriers.

9. Member's Report/Future Agenda Items

Mike Ballot questioned if RTIF fees were paid by the State Hospital project in Stockton and for a report on the Amtrak San Joaquins.

Joe Christ reported that the Manteca transit station construction project is underway and moving forward.

Richard Blackston asked for an updated report from the Regional Rail Commission on the ACE system and the possibility of a tour of their new maintenance facility.

Nate Knodt reported that the construction for the charging station for the electric buses would start next week. He also reported that the Hammer triangle was complete and buses were using the facility for pick-up and drop-off of passengers.

10. Adjournment – The meeting adjourned at 7:23 p.m.

May 2013
CAC

STAFF REPORT

SUBJECT: FFY 2012/13 Federally Funded Project
Delivery Status Report

RECOMMENDED ACTION: Information

DISCUSSION:

SUMMARY:

Attached to this staff report is a draft monthly status report for federally funded projects for Federal Fiscal Year (FFY) 2012-13. Caltrans D10 Local Assistance and the project sponsors, through the Local Project Delivery Subcommittee (LPDSC), have been coordinating and providing SJCOG staff with project delivery updates and necessary information for processing of FTIP amendments. SJCOG will be hosting this month's LPDSC meeting and this status report and other pertinent federal-aid project delivery matters will be deliberately discussed.

The attached status report is a continuing work progress and an updated status may be provided at the meeting. Comments or suggestions for improvements on the report formatting and reporting frequency are also welcome.

RECOMMENDATION:

Information only

FISCAL IMPACT:

This has no fiscal impact to SJCOG OWP. However, federally funded projects which experience delay have financial and cost implications and in some cases, may put federal funds at risk for the local agency.

ATTACHMENT:






FFY 2012/13 – Local Project Delivery Federally Funded Project Status Report






































Prepared by: Donald Mascardo, Associate Regional Planner
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STATUS REPORT FOR FEDERALLY FUNDED PROJECTS - FFY 2012/13

Third Quarter Report - May 2013 Draft

Project Delivery Status Legend

	Not Started
	Underway and on-schedule
	Facing Issues with potential schedule impacts
	Off-schedule with need for review of new schedule and funding plan
	Completed

Project Sponsor	Federal Program	Project	Phase	Federal Funding	Env	Design	ROW	CON Auth	CON Bid Date (Qtr/Yr)
Lodi	CMAQ	Lockeford and Stockton Street Signal	PE	\$276,000					
Manteca	RSTP	Roadway Resurfacing - Louise Ave- UPRR to Pestana amd Northgate from Crestwood to Main Street	CON	\$654,193					
Ripon	CMAQ	SR 99 and Jack Tone Park and Ride Lot	CON	\$615,000					
SJ County	CMAQ	Fleet Services Replacement	CON	\$360,000	N/A	N/A	N/A		
SJ County	CMAQ	South Stockton Sidewalks Phase 2	PE	\$230,000					
SJ County	CMAQ	Cherokee Road Sidewalks	PE	\$113,000					
SJ County	CMAQ	Corral Hollow and Valpico Traffic Signal Installation	PE	\$80,000					
SJ County	CMAQ	Benjamin Holt Drive Adaptive System	PE	\$35,200			N/A		
SJ County	RSTP	Cherokee Road Reconstruction	PE	\$292,000					
SJ County	RSTP	Roadway Resurfacing- Mariposa Road from Gawne Road to Dodds Road	PE	\$475,001			N/A		
SJ County	RSTP	Roadway Resurfacing - Alpine Ave. (Plymouth Ave to Mission Rd.) and Sinclair Ave (SR4 to Fourth St.)	CON	\$1,262,845			N/A		
SJ County	RSTP	Roadway Resurfacing - Lower Sac Road from Woodbridge to Jahant Road	CON	\$818,017			N/A		
SJ County	RSTP	Roadway Resurfacing- Mariposa Road from Dodds Road to Escalon Bellota Road	PE	\$325,001			N/A		
SJ County	HSIP	Install turning lanes, safety lighting, pavement markings and speed feedback signs on Lower Sac from Collier to Union Pacific Railroad Tracks	CON	\$493,583			N/A		
SJCOG	RSTP	CMP Implementation Program	CON	\$200,000	N/A	N/A	N/A	N/A	
Stockton	CMAQ	BRT Phase IV - Martin Luther King Traffic Signal System	PE	\$278,500					
Stockton	CMAQ	Benjamin Holt and Cumberland Traffic Signal	PE	\$356,655			N/A		
Stockton	CMAQ	Benjamin Holt and Inglewood Traffic Signal	PE	\$360,195			N/A		
Stockton	CMAQ	Davis Road and Wagner Heights Signal	PE	\$384,975			N/A		
Stockton	CMAQ	Wilson Way Adaptive System	PE	\$1,219,531			N/A		
Stockton	RSTP	Weber Avenue Reconstruction	CON	\$552,000			N/A		
Stockton	RSTP	Roadway Resurfacing - Eldorado, Hammer and West Lane	CON	\$2,539,000			N/A		
Stockton	HSIP	Curb Median along Glacier Point Dr	CON	\$92,160			N/A		
Stockton	HSIP	Install Audible and Countdown Signal Heads on Eldorado and Charter Way Intersection	CON	\$203,488			N/A		
Stockton	HSIP	Install Audible and Countdown Signal Heads, Upgrade Traffic Signal and install left turn lanes on Airport way and Park Street, Airport and Oak, Airport and Fremont.	CON	\$720,360			N/A		
Tracy	CMAQ	Eleventh Street and MacArthur Dr Geometric Imp.	CON	\$1,000,000					
Tracy	RSTP	Tracy Boulevard Rubberized AC Overlay	CON	\$480,000			N/A		

ABBREVIATIONS:

CMAQ Congestion Mitigation and Air Quality
 CON Auth Construction authorization
 ENV Environmental review
 HPP High Priority Projects
 HRRR High Risk Rural Roads
 HSIP Highway Safety Improvements Program
 IMD Interstate Maintenance Discretionary

PE Project in preliminary engineering phase and environmental review
 ROW Project in right-of-way phase
 RSTP Regional Surface Transportation Program
 SRTS Safe Routes to School
 STIP-TE State Transportation Improvement Program - Transportation Enhancements
 TCSP Transportation, Community, and System Preservation Program
 TI Transportation Improvements

STAFF REPORT

SUBJECT: Analysis and Determination of Unmet Transit Needs for Fiscal Year 2013-2014 Draft Report

RECOMMENDED ACTION: Motion to Recommend that the SJCOG Board (1) Approve the Finding that there are no Unmet Transit Needs that are Reasonable to Meet in San Joaquin County for Fiscal Year 2013-2014, and (2) Adopt and Approve the Analysis and Determination of Unmet Transit Needs for Fiscal Year 2013-2014 Draft Report

DISCUSSION:

SUMMARY:

San Joaquin Council of Governments (SJCOG) staff has completed the draft Analysis and Determination of Unmet Transit Needs representing fiscal year (FY) 2013-2014. The Transportation Development Act (TDA), (Sec 99238 (C)(1) and (C)(2)), assigns the Social Services Transportation Advisory Committee (SSTAC) with the responsibility of initially reviewing and approving the region's unmet transit needs (UTN) report along with any resolutions outlining findings and conclusions. In addition, after considering the available information, the SJCOG Board of Directors is required to annually adopt unmet transit needs findings for each agency that claims TDA funds. The SSTAC UTN Advisory Committee met in February 2013 to review public comments received during the FY 2013-2014 UTN cycle. The Advisory Committee determined that there are no unmet transit needs that are reasonable to meet in the region for the FY 2013-2014 UTN cycle. The FY 2013-2014 UTN report can be viewed online at www.sjco.org.

RECOMMENDATION:

Recommend that the SJCOG Board approve the findings of the CAC that there are no unmet transit needs that are reasonable to meet for the FY 2013-2014 cycle and to approve and adopt the FY 2013-2014 Analysis and Determination of Unmet Transit Needs Draft Report.

FISCAL IMPACT:

None.

BACKGROUND:

Each year, pursuant to the Transportation Development Act (TDA) statute, SJCOG must conduct an analysis and determination of unmet transit needs that may exist in the San Joaquin County region. If unmet transit needs are identified, a further analysis must be conducted to determine whether the needs are reasonable to meet. If a documented unmet transit need is found within a specific jurisdiction that meets the test of “reasonable to meet,” the following will occur:

- A. The jurisdiction’s TDA Local Transportation Funds (LTF) must be used to rectify an unmet transit need prior to using these funds for non-transit purposes such as maintenance of streets and roads; and,
- B. The addition and/or modification of the existing transit system(s) must be considered in order to resolve an unmet transit need.

The annual UTN assessment requires SJCOG to conduct, at minimum, the following:

- 1. Ensure that several factors have been considered in the planning process, including: size and locations of groups likely to be transit dependent, adequacy of existing services, and potential alternative services / service improvements that could meet all or part of the travel demand.
- 2. Hold a public hearing to receive testimony on unmet needs.
- 3. Determine definitions for “unmet transit needs” and “reasonable to meet”.
- 4. Adopt a finding regarding unmet transit needs and allocate funds to address those needs, if necessary, before allocating TDA funds for street and roads.

The required information must be documented and submitted to the State Department of Transportation before August 15th of the fiscal year of allocation. The FY 2013/14 Unmet Transit Needs findings for each jurisdiction are summarized below.

City of Escalon:	<i>There is an unmet transit need that is not reasonable to meet at this time.</i>
City of Lathrop:	<i>There are no unmet transit needs.</i>
City of Lodi:	<i>There are no unmet transit needs.</i>
City of Manteca:	<i>There are unmet transit needs that are not reasonable to meet at this time.</i>
City of Ripon:	<i>There are no unmet transit needs.</i>
City of Tracy:	<i>There are no unmet transit needs.</i>

In addition to providing transit service to the Stockton urbanized area, the San Joaquin Regional Transit District (RTD) is responsible for providing intercity, regional, and interregional transportation. The examination of unmet transit needs is correlated with the specific RTD service. The FY 2013/14 findings are summarized on the following page.

Stockton Metropolitan Area (SMA) Fixed Route Service:	<i>There are unmet transit needs that are not reasonable to meet at this time.</i>
SMA Dial-A-Ride Services:	<i>There are no unmet transit needs.</i>
Intercity Services/Hopper (Regional):	<i>There are no unmet transit needs.</i>
Non-Taxi Paratransit Services (Regional):	<i>There are no unmet transit needs.</i>
County-Wide General Public Dial-A-Ride (GP/DAR):	<i>There are no unmet transit needs.</i>
Interregional Services:	<i>There are no unmet transit needs.</i>
Other Transit Services	<i>There are no unmet transit needs.</i>

Community Outreach Efforts

The FY 2013/2014 Unmet Transit Needs process began in August 2012. A wide variety of community outreach efforts were employed to supplement and enhance the traditional public hearing process. These efforts were intended to promote additional opportunities for the public to provide their input in the event they were unable to attend a public hearing. Examples of this effort include:

- ✓ Distribution of brochures and flyers to public / private / non-profit agencies throughout San Joaquin County.
- ✓ Direct letters to community agencies and member jurisdictions.
- ✓ Email “blasts” utilizing the SJCOG Commute Connection commuter database.
- ✓ Use of the City of Lathrop’s utility bill mailing to distribute flyers to its citizens.
- ✓ An online interactive (also downloadable) survey posted on the SJCOG a website.
- ✓ UTN announcements on member jurisdiction websites with survey links.
- ✓ Announcements of public hearings in local newspapers.

In addition, SJCOG staff coordinated with local jurisdictions and partner agencies to schedule public hearings to receive public comments on the existing transit needs. A total of sixteen (16) public hearings were held throughout the region for the FY 2013/14 UTN process (see Attachment 1). This year’s outreach efforts produced input from 143 individuals totaling 90 comments. Of the 90 comments, 11 did not identify a deficiency within the existing transit system. Of the remaining 79 comments; 39 are considered operational in nature, 12 are addressed by the existing transit system, and 28 were considered unmet transit needs.

Unmet Transit Needs Definition and Reasonableness Criteria

The definition of an unmet transit need, as adopted by the SJCOG Board (2006), is as follows:

- ❖ UNMET TRANSIT NEEDS are defined as transportation services not currently provided to those residents who use or would use public transportation regularly, if available, to meet their life expectations. This includes, but is not limited to: trips for medical and dental services, shopping, employment, personal business, education, social services, and recreation.

An unmet transit need that meets the definition above and meets all of the following SJCOG

Board-established criteria (2006) shall be considered reasonable to meet:

1. Community Acceptance - There should be a demonstrated interest of citizens in the new or additional transit service (i.e. multiple comments, petitions, etc.)
2. Equity - The proposed new or additional service will benefit the general public, residents who use or would use public transportation regularly, the elderly population, and persons with disabilities.
3. Potential Ridership - The proposed transit service will maintain new service ridership performance measures, as defined by the Social Services Transportation Advisory Committee (SSTAC).
4. Cost Effectiveness - The proposed new or additional transit service will not affect the ability of the overall system to meet the applicable Transit Systems Performance Objectives or state farebox ratio requirement after exemption period, if the service is eligible for the exemption. The Transit Systems Performance Objectives are defined as 1) operating cost per revenue hour, 2) passengers per revenue hour, and 3) subsidy per passenger. If the exemption is not used, the service must meet minimum applicable Transit Systems Performance Objectives or farebox ratio return requirements as stated in the TDA statutes. Cost effectiveness is not applicable to transit services operating within an exemption period.
5. Operational Feasibility - The system can be implemented safely and in accordance with local, state, and federal laws and regulations.
6. Funding - The imposed service would not cause the claimant to incur expenses in excess of the maximum allocation of TDA funds.

SSTAC UTN Advisory Committee Determinations and Findings

SJCOG staff met with the SSTAC Unmet Transit Needs subcommittee on January 29, 2013 to review and evaluate the public comments received for this cycle. The committee reviewed and compared the comments received to the following:

- Whether the comment meets the definition of an unmet transit need or not
- Whether the comment can be served by the existing transportation system or not
- Whether the comment met the six reasonableness criteria or not

Following the initial review of the comments, the SSTAC Unmet Transit Needs subcommittee further determined one of the following findings for each jurisdiction:

1. There are no unmet transit needs;
2. There are no unmet transit needs that are reasonable to meet; or,
3. There are unmet transit needs, including needs that are reasonable to meet.

A summary of the determinations and findings for each jurisdiction is listed below. For a more

detailed description please refer to Chapters Five and Six of the draft UTN report (Attachment 2).

City of Escalon:

There is an unmet need for transit services on Saturday in the City of Escalon. However, the unmet need “is not reasonable to meet” during this UTN cycle because the ridership demand is insufficient to warrant an extension of service hours. The City of Escalon is conducting further community outreach and system analysis to determine the feasibility of adding limited Saturday transit service.

City of Manteca:

There is an unmet need for extending transit service to the southeastern area of the City of Manteca. However, the unmet need “is not reasonable to meet” during this cycle because current ridership and demand levels, as well as potential cost-effectiveness criteria, are insufficient to warrant additional service routes and hours. The City of Manteca will further evaluate the demand for extending transit service to the southeast area of the city in the next Short Range Transit Plan update (2013).

There is also an unmet need for adding both fixed-route transit and additional Dial-A-Ride (DAR) service on weekends. However, the unmet need “is not reasonable to meet” during this UTN cycle because current ridership and demand levels are insufficient to warrant additional service hours on weekends. The City of Manteca will further evaluate the need for fixed-route and additional DAR weekend service in the next Short Range Transit Plan update (2013).

Stockton Metropolitan Area (SMA) Fixed Route Service:

There is an unmet need for greater SMA weekend coverage and evening service hours. However, the unmet need “is not reasonable to meet” during this cycle because the City of Stockton already dedicates 100% of the Local Transportation Fund (LTF) General Apportionment to RTD for SMA services. Six comments were received regarding the RTD SMA weekend service restructuring (which occurred in October 2011 as a result of declining revenue streams). Current RTD weekend service consists of seven routes and includes two intercity routes. RTD will continue to examine the feasibility of adding greater weekend and evening service hours. Five comments were received regarding the restructuring of RTD evening services.

Additional comments addressed cancelation of former routes, less frequency on existing routes, and existing routes no longer serving as many destinations as previously provided (each also related to the October 2011 service restructuring). These comments are considered unmet transit needs. However, these unmet needs are “not reasonable to meet” during this UTN cycle because the City of Stockton already dedicates 100% of the LTF General Apportionment to RTD for SMA services. In addition, current demand for these services is not sufficient to not warrant the expansion of existing services.

Intercity Services/County Hopper (Regional)

There are no unmet transit needs

Non-Taxi Paratransit Services (Regional)

There are no unmet transit needs.

County-Wide General Public Dial-A-Ride (GP/DAR)

There are no unmet transit needs.

Interregional Services

There are no unmet transit needs.

Other Transit Services

There are no unmet transit needs.

ATTACHMENTS:

1. FY 2013-2014 UTN Public Hearing Schedule

ATTACHMENT ONE

FY 2013-2014 UTN Public Hearing Schedule

Date of Hearing	Location of Hearing	Sponsoring Jurisdiction	Time of Hearing
October 2, 2012	City Hall	Ripon	7:00 p.m.
October 16, 2012	City Hall	Manteca	7:00 p.m.
October 16, 2012	Tracy Transit Station	Tracy	1:30 p.m.
October 16, 2012	City Hall	Tracy	7:00 p.m.
November 5, 2012	Escalon Library	Escalon	7:00 p.m.
November 5, 2012	City Hall	Lathrop	7:00 p.m.
November 13, 2012	SJRTD Downtown Transit Center	SJRTD	12:00 p.m.
November 14, 2012	Lathrop Community Center, Lathrop	SJRTD	6:00 p.m.
November 15, 2012	Old Lockeford School House, Lockeford	SJRTD	7:00 p.m.
November 19, 2012	Delta College, Mustang Room, Stockton	SJRTD	5:30 p.m.
November 20, 2012	SJRTD Downtown Transit Center	SJRTD	5:30 p.m.
November 21, 2012	Carnegie Forum	Lodi	7:00 p.m.
November 27, 2012	SJRTD Downtown Transit Center	SJRTD	3:00 p.m.
November 29, 2012	Farmers & Merchants Bank, Linden	SJRTD	7:00 p.m.
December 5, 2012	SJCOG Board Room	SJCOG	3:00 p.m.
March 25, 2013	SJCOG Board Room	SJCOG	2:00 p.m.