



**SAN JOAQUIN COUNCIL OF GOVERNMENTS  
MANAGEMENT AND FINANCE COMMITTEE  
555 E. Weber Avenue  
Stockton 95202**

**Wednesday, April 20, 2022  
Noon**

<https://sjcog.zoom.us/j/81138385055?pwd=YUlzMWwQrWkFUMWdkSTFGWHdmUUA2dz09>

**Teleconference Number: 1-669-900-6833  
Meeting ID: 811 3838 5055  
Passcode: 635189**

*Note: If you don't have access to a smart device or a computer with a webcam & a mic, you can dial in using the teleconference number and meeting ID above.*

**Attention Callers: Please mute the call unless speaking**

**NOTICE**  
**Coronavirus COVID-19**

*In accordance with the Ralph M. Brown Act (Cal. Gov. Code § 54950 et seq.), as amended by Assembly Bill 361 (2021), The San Joaquin Council of Governments and staff will be participating in this meeting via teleconference or at 555 East Weber Avenue. Members of the public may attend in-person or may participate in the meeting electronically using the Zoom link. **If participating using Zoom, please use the "raise hand" or chat feature to be recognized to speak.***

*We have also provided a call-in number, as identified on this Agenda, and encourage you to attend by telephone. To be recognized to speak, press **\*9** which will signal the moderator.*

The San Joaquin Council of Governments is in compliance with the American with Disabilities Act and will make all reasonable accommodations for the disabled to participate in employment, programs, and facilities. Persons requiring assistance or auxiliary aid in order to participate should contact Rosie Gutierrez at (209) 235-0600 at least 24 hours prior to the meeting.

**A G E N D A**

1. Call to Order and Roll Call
2. Public Comments
3. Approve Minutes of March 16, 2022 and April 13, 2022 Action
4. Continued Teleconference Meeting During a Proclaimed State of Emergency (Steve Dial) Action
5. 2022 One Voice® Program of Projects (Steve Dial) Action
6. 2023 Active Transportation Program Cycle 6 Update (Joel Campos) Information
7. Community, Diversity, and Displacement Study (Christine Corrales) Information

8. Other Matters of Business

9. Meeting Adjourned to Wednesday, May 18, 2022.

Chair: Kevin Werner  
City of Ripon

Vice Chair: Jay Wilverding  
San Joaquin County

# AGENDA ITEM **3**



SAN JOAQUIN COUNCIL OF GOVERNMENTS  
MANAGEMENT AND FINANCE COMMITTEE

ZOOM Meeting

March 16, 2022

**MINUTES**

1. The meeting was called to order at 12:00 p.m. by Vice-Chair Jay Wilverding, San Joaquin County.

Teleconference Attendance

Jay Wilverding, San Joaquin County Administrator; Suzie Saiers, Senior Deputy County Administrator; Stacey Mortensen, SJRRC Executive Director; Steve Salvatore, Lathrop City Manager; Steve Schwabauer, Lodi City Manager; Harry Black, Stockton City Manager; Toni Lundgren, Manteca Interim City Manager; Eric Williams, SJRTD Grants Manager; Diane Nguyen, SJCOG Executive Director; Steve Dial, SJCOG Deputy Executive Director/CFO; Ryan Niblock, SJCOG Deputy Director of Programming and Project Delivery; Kim Anderson Deputy SJCOG Director of Planning; Travis Yokoyama, SJCOG Senior Regional Planner; Steve Mayo, Project Manager; Christine Tran, Assistant Regional Planner; Sarah Hersom, SJCOG Administrative Technician; Ariana Talosig, SJCOG Administrative Technician

Committee Members Not Present

Dominique Romo, Escalon Interim City Manager; Michael Rogers, Tracy City Manager; Kevin Werner, Ripon City Administrator

2. Public Comments

None

3. Approve Minutes of Jan. 19, 2022

It was moved/seconded (Schwabauer/Mortensen) to approve the minutes of Feb.16, 2022. Motion passed (6-1) by roll-call vote.

4. Management and Finance Committee (M&F) Meeting Dates for 2022

Steve Dial presented the Management and Finance Committee Meeting Dates for 2022. Mr. Dial highlighted that there would be no meeting held in July and that the November and December meeting will be combined as one. Each meeting is to start at noon and is currently TBD for whether they will be virtual or in-person.

It was moved/seconded (Salvatore/Wilverding) to approve the M&F meeting dates for 2022. Motion passed unanimously by roll call vote.

5. Proposed Fiscal Year 22-23 Final Overall Work Program

Mr. Dial presented the proposed Fiscal Year 2022-23 final Overall Work Program (OWP). Mr. Dial highlighted that the final version of the OWP may not look exactly as presented today, as the final version will include changes resulting from comments received. However, the substantive content regarding the work anticipated for the coming fiscal year is the same. For this proposed final, net San

Joaquin Council of Governments revenues are estimated to decrease by approximately \$2,708,729.85 from the amended FY 2021-22 OWP, from \$26,704,682.85 to \$23,995,953, or a 10.14% decrease.

Mr. Dial highlighted the two tables showing revenues and expenditures by funding source.

It was moved/seconded (Schwabauer/Mortensen) to approve the Proposed Fiscal Year 22-23 Final Overall Work Program. Motion passed unanimously by roll call vote.

6. 2022 One Voice® Federal Legislative Platform

Executive Director Diane Nguyen presented the policy themes for the 2022 One Voice® Federal Legislative Platform. Ms. Nguyen highlighted that the policy themes will act as core talking points that connect our region and projects with the priority concepts and points from the Biden administration. Ms. Nguyen emphasized that the purpose of these themes is to set focus on the primary elements in the One Voice® project bundle.

- 1) **Social Equity and Accessibility:** Ms. Nguyen explained that the Biden administration has really highlighted this theme as a major emphasis area. The social equity and accessibility theme is about providing equal access to disadvantaged communities and building transportation to minimize or eliminate disparity to these communities.
- 2) **Transportation Sustainability and Resiliency:** Projects that fall under this theme will benefit the environment and improve air quality. To address the region's air quality challenges, SJCOG is tasked with sponsoring programs and policies to reduce transportation emissions, while at the same time improving transportation mobility options for our citizens.
- 3) **Innovation and Mobility:** Projects under this theme will foster innovative transit technologies, practices and solutions that advance public transportation in the region and leverage private sector investments in mobility for the benefit of transit.
- 4) **Economic Growth:** The projects under this theme are responsive to the understanding of land use and transportation, connecting hubs and gateways, and trade corridors and goods movements. These projects will better facilitate these movements. Ms. Nguyen highlighted that transportation improvements have benefits that will lead to a stronger economy.

Steve Schwabauer asked if there was any value in continuing the discussion on fiber optic (broadband technology) being included in the project themes?

Ms. Nguyen responded by saying broadband technology is still an important topic, but it does not compare to other projects that have a regional and nationwide significance. If it becomes a project that affects more communities and regions, it will be added to the Innovation and Mobility category.

Mr. Dial then presented the timeline of the next few weeks approaching the upcoming One Voice® advocacy trip in May. SJCOG issued a call for projects in February to M&F and TAC members, with the projects due by April 4. Mr. Dial explained that the compressed timeline is because the dates for congressional availability changed, and the trip was advanced a week. Once

projects are turned in, SJCOG staff will evaluate projects, bundle them in themes, and the overall package will go to the board on April 28. The One Voice® delegation will head to Washington, D.C., the following week.

Steve Salvatore asked the following questions: When we are presenting our items (projects), is there a way to use these themes to represent future projects, as well? How can we get the message across that we have priority projects, but we also have a larger need for other items?

Ms. Nguyen answered that typically there is a lead member who is responsible for the presentation of each theme. SJCOG staff prepares talking points to launch that theme. The lead presents a general overview of projects proposed and what we hope to accomplish as a region. The presentation then goes into the specifics of the chosen projects.

It was moved/seconded (Schwabauer/Black) to approve the 2022 One Voice® Federal Legislative Platform. Motion passed unanimously by roll call vote.

7. Continued Teleconference Meeting During a Proclaimed State of Emergency

On March 4, 2020, Gov. Gavin Newsom declared a state of emergency to make additional resources available, formalize emergency actions already underway across multiple state agencies and departments, and help the state prepare for a broader spread of COVID-19. The March 4, 2020, state of emergency remains in effect.

On Sept. 16, 2021, Gov. Newsom signed Assembly Bill 361 into law amending the Ralph M. Brown Act (Gov. Code, § 54950 *et seq.*). AB 361 codified certain modified requirements for teleconference meetings held by public agencies, similar to those previously authorized and extended by executive order during the COVID-19 state of emergency.

To continue conducting teleconference meetings in accordance with AB 361, the SJCOG Board (and its committees under the Brown Act) must make findings every 30 days that it has reconsidered the circumstances of the state of emergency and either:

- 1) The state of emergency continues to directly impact the ability of the members to meet safely in person.
- 2) State or local officials continue to impose or recommend measures to promote social distancing.

It was moved/seconded (Salvatore/Schwabauer) to recommend the adoption the Continued Teleconference Meeting During a Proclaimed State of Emergency. Motion passed (6-1, Mr. Wilverding ) by roll-call vote.

8. Fiber Readiness Plan

Travis Yokoyama presented on the Fiber Readiness Plan, which serves as an informational guide for our public partners in San Joaquin County that are considering expanding the middle-mile-fiber network, a form of high-speed internet. The plan includes summaries of the project vision, best practices in fiber-optic network expansion, the role of municipalities, a high-impact fiber gap assessment, and potential funding opportunities and strategies.

Mr. Yokoyama highlighted the next best steps, which would be to continue the discussion with Caltrans District 10 on coordinating efforts to expand fiber in San Joaquin County or to explore the possibility of forming a Fiber Task Force.

The Final Fiber Readiness Plan can be found on the Transportation Innovation Planning Study's webpage at <https://www.sjocog.org/497/Transportation-Innovation-Planning-Study>.

This is an information item only.

9. 2021 San Joaquin County Multi-Species Habitat Conservation and Open Space Plan (SJMSCP) Annual Report Release

Steve Mayo presented the 2021 San Joaquin County Multi-Species Habitat Conservation and Open Space Plan (SJMSCP) Annual Report. Mr. Mayo highlighted that the intent of the annual report is to focus on the acreage, type, and location of open-space use converted to non-open space use, and the accounting of preserve acres acquired pursuant to the SJMSCP.

The 2021 SJMSCP Annual Report can be found on the SJCOG website at: <https://www.sjocog.org/DocumentCenter/View/6886/2021-Annual-Report-Draft>.

This is an information item only

10. Hunter House Project Approved for \$27M Affordable Housing and Sustainable Communities Grant Award

Christine Tran highlighted the Hunter House project that is being given a \$27 million Affordable Housing and Sustainable Communities (AHSC) Program award. SJCOG's role was to provide technical assistance and to assist in project scoping conversations with transportation stakeholders and housing developers.

Ms. Tran highlighted that the Hunter House will be a multifamily affordable housing development for special needs populations.

This is an information item only

11. Other Matters of Business

Ms. Nguyen suggested the idea of a speaker series or panel discussion on different topics such as affordable housing space and fiber readiness. She said she was open to any other ideas or possible topics to add to this proposed speaker series.

12. The meeting was adjourned at 12:54 p.m.

SAN JOAQUIN COUNCIL OF GOVERNMENTS  
MANAGEMENT AND FINANCE COMMITTEE

ZOOM Meeting

April 13, 2022

**MINUTES**

1. The meeting was called to order at 12:01 p.m. by Chair Kevin Werner, City of Ripon.

Teleconference Attendance

Kevin Werner, Ripon City Administrator; Suzie Saiers, Senior Deputy County Administrator; Dominique Romo, Escalon Interim City Manager; Stacey Mortensen, SJRRC Executive Director; Steve Salvatore, Lathrop City Manager; Steve Schwabauer, Lodi City Manager; Steve Dial, SJCOG Deputy Executive Director/CFO; Sarah Hersom, SJCOG Administrative Technician; Ariana Talosig, SJCOG Administrative Technician

Committee Members Not Present

Michael Rogers, Tracy City Manager; Harry Black, Stockton City Manager; Alex Clifford, SJRTD CEO; Toni Lundgren, Manteca Interim City Manager

2. Public Comments

None

3. Continued Teleconference Meeting During a Proclaimed State of Emergency

On March 4, 2020, Gov. Gavin Newsom declared a state of emergency to make additional resources available, formalize emergency actions already underway across multiple state agencies and departments, and help the state prepare for a broader spread of COVID-19. The March 4, 2020, state of emergency remains in effect.

On Sept. 16, 2021, Gov. Newsom signed Assembly Bill 361 into law amending the Ralph M. Brown Act (Gov. Code, § 54950 *et seq.*). AB 361 codified certain modified requirements for teleconference meetings held by public agencies, similar to those previously authorized and extended by executive order during the COVID-19 state of emergency.

To continue conducting teleconference meetings in accordance with AB 361, the SJCOG Board (and its committees under the Brown Act) must make findings every 30 days that it has reconsidered the circumstances of the state of emergency and either:

- 1) The state of emergency continues to directly impact the ability of the members to meet safely in person.
- 2) State or local officials continue to impose or recommend measures to promote social distancing.

It was moved/seconded (Schwabauer/Mortensen) to recommend the adoption the Continued Teleconference Meeting During a Proclaimed State of Emergency. Motion passed unanimously by roll-call vote.

4. Other Matters of Business

Suzie Saiers announced the San Joaquin Council of Government's Fiscal Year 2022-23 Annual Financial Plan and Overall Work Program will be brought before the San Joaquin County Board of Supervisors' meeting scheduled for May 3, 2022.

5. The meeting was adjourned at 12:03 p.m.

# AGENDA ITEM 4



# STAFF REPORT

**SUBJECT: Continued Teleconference Meetings During a Proclaimed State of Emergency**

**RECOMMENDED ACTION:** Approve Resolution R-22-78

## DISCUSSION:

**SUMMARY:** On March 4, 2020, Governor Newsom declared a State of Emergency to make additional resources available, formalize emergency actions already underway across multiple state agencies and departments, and help the State prepare for a broader spread of COVID-19. The March 4, 2020, State of Emergency remains in effect.

On September 16, 2021, Governor Newsom signed Assembly Bill 361 (“AB 361”) into law, amending the Ralph M. Brown Act (Gov. Code, § 54950 *et seq.*) (the “Brown Act”). AB 361 codified certain modified requirements for teleconference meetings held by public agencies, similar to those previously authorized and extended by executive order during the COVID-19 State of Emergency.

On October 20, 2021, the Management and Finance Committee adopted Resolution Number R-22-15, finding that the requisite conditions existed for SJCOG’s legislative bodies to conduct remote teleconference meetings in accordance with the requirements of AB 361.

In conducting meetings under AB 361, SJCOG must continue to post its agenda in the time required by the Brown Act and ensure that the public is able to address the board directly through teleconference means. If a disruption prevents the agency or committee from broadcasting the meeting or receiving public comments in real time, the agency or committee cannot take further action until those functions are restored; any actions taken during such a disruption are subject to legal challenge. (*Id.*)

To continue conducting teleconference meetings in accordance with AB 361, the SJCOG Board (and its committees under the Brown Act) must make findings every 30 days that it has reconsidered the circumstances of the state of emergency and either:

- 1) The state of emergency continues to directly impact the ability of the members to meet safely in person, or
- 2) State or local officials continue to impose or recommend measures to promote social distancing.

Where consecutive regular meetings fall outside the 30-day time frame, the Board or committee should hold a special “AB 361” remote meeting within the 30-day window simply to re-authorize

the AB 361 exceptions. Without the AB 361 exceptions, the Board or committee will be required to return to normal in-person meetings or provide public access at each remote location under the traditional teleconference rules, as of October 1, 2021. Therefore, if the AB 361 authorization lapses and the Board or a committee wishes to hold a teleconference meeting, it will be required to post agendas and provide public access at each remote location, identify those locations in the agenda, and maintain a quorum of the board within agency boundaries. If a meeting is not held in conformity with AB 361, board members may not teleconference from their residences or other locations which are not open and accessible to the public.

The attached Resolution acknowledges that the March 4, 2020, State of Emergency is currently in effect, and that the ongoing conditions of the State of Emergency directly impact the ability of SJCOG's Board (or its committees) to meet safely in person.

If necessary, additional Resolutions making the requisite findings may be presented at future meetings for consideration. These Resolutions can be included and considered through the Board's/committees consent calendar.

**FISCAL IMPACT:**

None.

**ATTACHMENT:**

Resolution 22-78

*Prepared by: Rod A. Attebery, General Counsel*



## **RESOLUTION SAN JOAQUIN COUNCIL OF GOVERNMENTS**

R-22-78

### **A RESOLUTION OF THE MANAGEMENT AND FINANCE COMMITTEE OF THE SAN JOAQUIN COUNCIL OF GOVERNMENTS (SJCOG) DETERMINING TO CONTINUE CONDUCTING MEETINGS OF THE MANAGEMENT AND FINANCE COMMITTEE USING TELECONFERENCING PURSUANT TO GOVERNMENT CODE 54953 AS AMENDED BY AB 361.**

WHEREAS, the San Joaquin Council of Governments (“SJCOG”) is committed to preserving and nurturing public access and participation in meetings of the Management and Finance Committee; and

WHEREAS, all meetings of SJCOG’s legislative bodies are open and public, as required by the Ralph M. Brown Act (Cal. Gov. Code 54950 – 54963), so that any member of the public may attend, participate, and watch the District’s legislative bodies conduct their business; and

WHEREAS, the Brown Act, Government Code section 54953(e), as amended by AB 361 (2021), makes provisions for remote teleconferencing participation in meetings by members of a legislative body, without compliance with the requirements of Government Code section 54953(b)(3), subject to the existence of certain conditions; and

WHEREAS, the Management and Finance Committee previously adopted a Resolution, Number R-22-15 on October 20, 2021, finding that the requisite conditions exist for the legislative bodies of SJCOG to conduct remote teleconference meetings without compliance with paragraph (3) of subdivision (b) of section 54953; and

WHEREAS, as a condition of extending the use of the provisions found in section 54953(e), the Management and Finance Committee must make findings that the Management and Finance Committee has reconsidered the circumstances of the state of emergency, and that either the state of emergency continues to directly impact the ability of the members to meet safely in person, or State or local officials continue to impose or recommend measures to promote social distancing.

NOW, THEREFORE, BE IT RESOLVED, that the Management and Finance Committee approves:

Section 1. Recitals. The Recitals set forth above are true and correct and are incorporated into this Resolution by this reference.

Section 2. AB 361 Compliance. Management and Finance Committee began using teleconferencing in accordance with subdivision (e) of Section 54953 of the Government Code,

as amended by AB 361, on October 20, 2021, and have made the requisite findings by majority vote not later than 30 days after October 20, 2021, and every 30 days thereafter.

Section 3. State of Emergency. Management and Finance Committee hereby reconsiders the circumstances of the current State of Emergency proclaimed by the Governor on March 4, 2020, and find that the ongoing conditions of the State of Emergency, specifically that the dominant strain of COVID-19 in the country is more transmissible than prior variants of the virus, may cause more severe illness, and that even fully vaccinated individuals can spread the virus to others resulting in rapid and alarming rates of COVID-19 cases and hospitalizations, and therefore, meeting in person would present imminent risks to the health or safety of attendees and directly impact the ability of SJCOG members to meet safely in person.

Section 4. Measures to Promote Social Distancing. The Management and Finance Committee hereby finds that Cal-OSHA and the County Health Official continue to recommend measures to promote physical distancing.

Section 5. Remote Teleconference Meetings. The Executive Director of San Joaquin Council of Governments is hereby authorized and directed to take all actions necessary to carry out the intent and purpose of this Resolution including, conducting open and public meetings in accordance with Government Code section 54953(e) and other applicable provisions of the Brown Act.

Section 6. Effective Date of Resolution. This Resolution shall take effect immediately upon its adoption

PASSED AND APPROVED this 20th day of April, 2022, by the following votes of the San Joaquin Council of Governments, to wit;

AYES:

NOES:

ABSENT:

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KEVIN WERNER, Chair

# AGENDA ITEM **5**



# STAFF REPORT

**SUBJECT:** 2022 One Voice® Program of Projects

**RECOMMENDED ACTION:** Recommend to the Board Projects  
Submitted by Member Agencies

## SUMMARY:

Previously staff distributed a call for projects for the 2022 One Voice® effort. Projects were due April 4th, with a proposed Board action for a priority project list on April 28<sup>th</sup>. Twenty-eight projects have been submitted at the time of this writing. Project descriptions are available at <https://www.sjcog.org/134/San-Joaquin-One-Voice>.

- Stockton Metropolitan Airport - Terminal Modernization and Expansion
- Lathrop - Lathrop Road/I-5 Interchange Improvements
- Lathrop - Louise Avenue/I-5 Interchange Improvements
- Manteca - State Route 120/Airport Way Diverging Diamond Interchange (DDI)
- Manteca - State Route 120/Main Street Diverging Diamond Interchange (DDI)
- Ripon - Ripon Multi-Modal Station
- Ripon - River Rd and North Ripon Rd Traffic Signal Project
- Port of Stockton - Rail Bridge and Rail Improvements Project
- Port of Stockton - Lead Track Rail Rehabilitation and Upgrades
- Port of Stockton - Washington Street Widening
- Regional Rail Commission – North Lathrop Transfer Station
- Regional Rail Commission – The Rail Academy of Central California
- Regional Rail Commission – Martin Luther King Rail Underpass Mobility Enhancement
- Tracy – Central Valley Gateway
- Tracy – I-205/Lammers interchange
- Tracy- Valley Link Commuter Rail
- RTD - San Joaquin Regional Transit District (RTD) & United Cerebral Palsy (UCP) Cutaway Bus Replacement
- RTD – RTD Diesel Hybrid Bus Project
- RTD - Pedestrian Collision and Avoidance System (PCADS) Project
- RTD - Transit Vehicle Public Display Monitor System Project
- Stockton - Lower Sacramento Road Corridor
- Stockton - Stockton Diamond Grade Separation Supporting Projects
- Stockton - City of Stockton Sustainability Plan
- Lodi - Broadband Infrastructure

- San Joaquin County – Stockton Metropolitan Airport Terminal Modernization and Expansion
- San Joaquin County – Grant Line Road Improvements
- San Joaquin County – I-205 Managed Lanes
- San Joaquin Council of Governments - State Route 99/120 Interchange Project Phase B

The projects will be vetted through TAC, Management & Finance, and Executive Committee, and the Board will be asked to approve the final list on April 28<sup>th</sup>. SJCOG staff is evaluating the projects and “bundling” them under the legislative platform priorities.

### ***Regional Priorities***

The One Voice® platform provides an opportunity to highlight specific projects and programs crucial to improving infrastructure and transportation choices in San Joaquin County. For the 2022 One Voice® program, staff will review submitted projects and correlate them to the appropriate priority.

### **Social Equity and Accessibility**

The San Joaquin Council of Governments and its member communities are committed to developing and implementing strategies that improve transportation infrastructure and access, particularly in underserved and disadvantaged communities. SJCOG has included a Sustainable Community Strategy in its Regional Transportation Plan effort and will foster coordinated planning with neighboring cities, counties, and other governmental entities to agree upon regional strategies and policies for dealing with the regional impacts of growth on transportation, housing, and the environment.

### **Transportation Sustainability and Resiliency**

San Joaquin County is part of the San Joaquin Valley Air Pollution Control District. Our district is one of the two areas of the United States with the most significant air quality challenges. In order to address our air quality challenges, SJCOG is tasked with examining programs and policies to reduce transportation emissions while at the same time improving transportation mobility options for our citizens. SJCOG and its member communities will undertake actions to prepare for and adapt to the impacts of climate change and continue to improve infrastructure networks that work for all users. SJCOG is taking steps to identify the barriers to, and opportunities for, clean energy deployment throughout the region.

### **Innovation and Mobility**

San Joaquin Council of Governments supports the development of innovative technology in transit. SJCOG actively promotes forward-thinking approaches to improve transit financing, planning, system design, and service and also supports innovative approaches to advance strategies that promote accessibility, including equitable and equivalent accessibility for all travelers. SJCOG is working to foster innovative transit technologies, practices, and solutions that advance the state of practice for public transportation in the region and leverage private sector investments in mobility for the benefit of transit.

## **Economic Growth**

San Joaquin County is an economic gateway for goods and services and is home to many people who provide support to economic activity in neighboring counties and the United States as a whole. SJCOG believes that commercial hubs and affordable housing infrastructure can be the tools to improve economic activity inside and outside San Joaquin County.

*Prepared by: Steve Dial, Deputy Executive Director/CFO*

# AGENDA ITEM **6**



# STAFF REPORT

**SUBJECT:** 2023 Active Transportation Program Cycle  
6 Update

**RECOMMENDED ACTION:** Information Item

**SUMMARY:**

The California Transportation Commission (CTC) completed and published the 2023 Active Transportation Program (ATP) Cycle 6 Guidelines and announced its call for projects in March. All statewide applications are due June 15, 2022. The projects that are not selected for programming in the statewide competition must be considered by metropolitan planning organizations (MPO) in a competitive selection process. The San Joaquin Council of Governments (SJCOG) has received \$5,227,000 through the Metropolitan Planning Organization component and will be requesting that statewide applications be received by SJCOG on June 15 as well. Below are descriptions of the application types. Additional information is available at <https://catc.ca.gov/programs/active-transportation-program>.

## Application Types

**A. Large Project, Infrastructure only or Infrastructure/Non-infrastructure:** Projects with a total project cost of greater than \$10 million must use the Large Project application. Projects that qualify for the large application do not need to apply for construction and may apply for preconstruction phases only.

**B. Medium Project, Infrastructure only or Infrastructure/Non-infrastructure:** Projects with a total project cost of \$3.5 million to \$10 million must use the Medium Project application.

**C. Small Project, Infrastructure only or Infrastructure/Non-infrastructure:** Projects with a total project cost of \$3.5 million or less must use the Small Project application.

**D. Non-infrastructure Only:** The Non-infrastructure Only application must be used for education, encouragement, and enforcement activities that further the goals of the ATP.

**E. Plan:** The development of a communitywide bicycle, pedestrian, safe routes to school, or active transportation plan. Applicants can only apply for a plan with the Plan application. This application cannot be combined with any other type of project. Plan projects must be within or encompass a disadvantaged community.

## BACKGROUND:

The Active Transportation Program was created by Senate Bill 99 to encourage increased use of active modes of transportation, such as walking and biking.

The Active Transportation Program consolidated various transportation programs into a single program and was originally funded at about \$123 million per year with money coming from a combination of state and federal funds. The goals of the ATP include, but are not limited to, increasing the proportion of trips accomplished by walking and biking, increasing the safety and mobility of nonmotorized users, advancing efforts of regional agencies to achieve greenhouse gas reduction goals, enhancing public health, and providing a broad spectrum of projects to benefit many types of users including disadvantaged communities.

Senate Bill 1, also known as the Road Repair and Accountability Act, was passed, and signed into law in 2017. SB 1 directs \$100 million annually from the Road Maintenance and Rehabilitation Account to the ATP, significantly augmenting the available funding for this popular program.



## SCHEDULE:

Below is the projected 2023 ATP Cycle 6 schedule.

<b>Program Milestones</b>	<b>Proposed Schedule</b>
Call for projects	March 23, 2022
Project Applications Deadline	June 15, 2022
Staff recommendation for Statewide Small Urban & Rural components, and Quick-Build Pilot Program posted	October 21, 2022
Commission adopts Statewide, Small Urban & Rural components, and Quick-Build Pilot Program	December 7-8, 2022
Recommendations for MPO Component posted	May 12, 2023
Commission adopts MPO selected projects	June 2023

## NEXT STEPS:

SJCOG staff encourages project applicants to identify new potential projects and develop application packets, or to improve on unsuccessful applications from the previous ATP cycles.

*Prepared by: Joel Campos, Associate Regional Planner*

# AGENDA ITEM 7



# STAFF REPORT

**SUBJECT:** Community, Diversity and Displacement Study

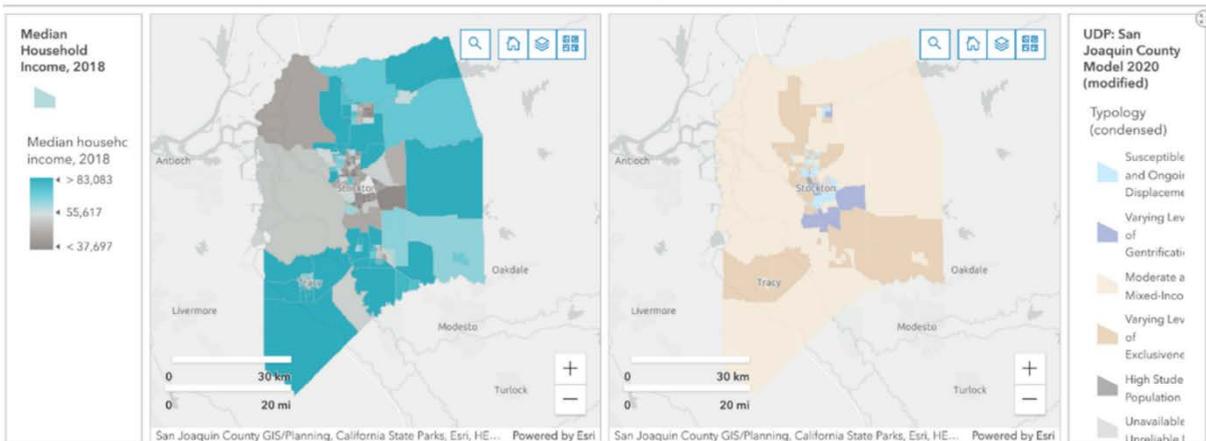
**RECOMMENDED ACTION:** Information

## DISCUSSION:

## SUMMARY:

The [Community, Diversity, and Displacement Study](#) (Displacement Study) seeks to better understand the displacement vulnerability of San Joaquin County households. Displacement occurs when any household moves due to circumstances that are beyond the households' reasonable ability to control or prevent. Vulnerable populations, including renters, seniors, disabled, and low-income residents, are increasingly at risk of displacement in challenging housing market conditions. Understanding displacement risk can help influence transportation investment strategies that will support housing stability while creating local community benefits and avoiding residential displacement. Researchers have found that there is a symbiotic relationship between diverse neighborhoods and successful transit. Transit systems benefit from the racial and economic diversity of the neighborhoods that they serve.

Gentrification and Displacement Assessment for San Joaquin County



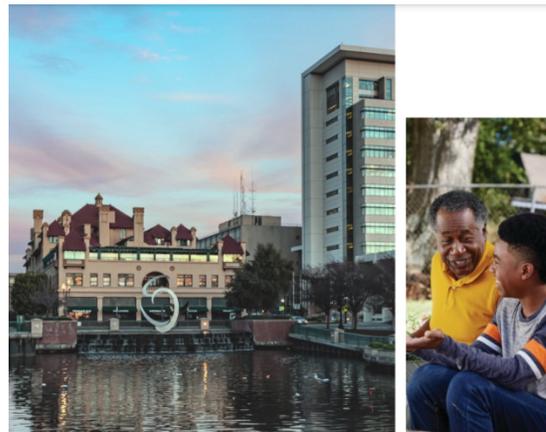
▲  
*Map comparing Household Income (left) with Displacement risk (right).*

To assess the risk of displacement across communities in San Joaquin County, the consultant team looked at an existing analysis conducted for the San Francisco Bay Area known as the Urban Displacement Project (additional information can be found [here](#)). By using available data,

such as changes in income levels, loss of low-income households, and changes in housing costs, researchers predict the likelihood that neighborhoods are experiencing or are likely to experience displacement of lower-income residents. The analysis for San Joaquin County was similar but was modified to better reflect the unique character of cities in the region. The analysis uses the census tract ([as defined by the U.S. Census Bureau](#)) to define “neighborhoods.” After completing the assessment, it was found that:

- Most census tracts (51%) in San Joaquin County are already advancing through gentrification and at risk of, or already, excluding low-income households.
- Nearly 30% of census tracts are relatively stable.
- About 20% of census tracts are at high displacement risk and actively in the gentrification process.

The Displacement Study developed two new resources to support regional and local housing and transportation planning efforts: (1) a Displacement Risk Mapping Tool and (2) a Housing Policy Toolkit. These resources were featured at the February 2022 San Joaquin Regional Housing Symposium, a well-attended virtual event hosted by the San Joaquin Council of Governments (SJCOG) in partnership with Enterprise Community Partners, UC Davis Center for Regional Change, and University of the Pacific’s Center for Business and Policy Research.



The Displacement Study demonstrates, with census data and technical analysis, that the region and its communities are not immune to displacement risk. The Housing Policy Toolkit (found [here](#)), developed as part of the project, provides local jurisdictions with information to assist with implementing the “3 P’s of Housing” – protection, preservation, and production. A mix of policy tools implemented at the local level can help to stabilize neighborhoods and protect the diversity of the region. The Displacement Study also developed four recommendations for SJCOG to consider in integrating regional planning and decision-making when considering investments in public transit:

- Establish a regional working group focused on affordable housing and land use issues.
- Develop equitable development guidelines.
- Implement programming to support infrastructure and housing development.
- Provide incentive funding for jurisdictions meeting housing goals.

These recommendations will be further considered in summer and fall by stakeholders, committees, and the board during the development of SJCOG’s Regional Early Action Planning (REAP) 2.0 Program for planning and implementation funding.



## **RECOMMENDATION:**

This report is for information.

## **FISCAL IMPACT:**

The Displacement Study is funded with Fiscal Year 2019-20 Senate Bill 1 formula planning funds, which were programmed in the SJCOG Overall Work Program.

## **BACKGROUND:**



Caltrans awards SB 1 formula planning funds to SJCOG each fiscal year for planning activities that support the implementation of the Regional Transportation Plan and Sustainable Communities Strategy (RTP/SCS). For FY 19-20, SJCOG used a portion of the SB 1 funds for consultant and staff time for a Community, Diversity, and Displacement Study. SJCOG initiated the procurement process in January 2020 and awarded a contract to Enterprise Community Partners. The Displacement Study was featured during the San Joaquin Regional Housing Symposium in February 2022, which garnered more than 100 registered participants.

To prepare for the Displacement Study, SJCOG and Enterprise convened a working group of community development staff, housing stakeholders, and interested groups. The working group met four times at various stages of the study to receive updates and provide input on the research and deliverables, which included a mapping tool and housing policy toolkit.

### *Defining Gentrification and Displacement*

Gentrification is a process of neighborhood changes that includes an economic change in real estate investment, new higher-income residents moving in, and demographic change. The change is not only in income level but also in the education level or racial make-up of residents. Displacement occurs when any household moves due to circumstances that are beyond the households' reasonable ability to control or prevent (e.g., rent increases); occurs despite the household having met all previously imposed conditions of occupancy; and makes continued occupancy by that household impossible, hazardous or unaffordable. To avoid potential negative impacts of displacement (e.g., loss of community, loss of cultural fabric, homelessness), new policy implementation may be needed to further support affordable housing development and help stabilize residents and their existing neighborhoods.

### *Regional Housing Challenges*

San Joaquin County is commonly known for its "affordable" housing options as compared to the higher-cost regions of Sacramento and the San Francisco Bay Area. Affordable housing is defined as households paying no more than 30 percent of their total income toward housing costs. In San Joaquin County, more than half of renter households are considered cost-burdened

(55.5 percent, compared to 34.4 percent of homeowners). More than 80 percent of extremely low-income households in San Joaquin County are severely cost-burdened, meaning they pay at least half of their income annually to housing costs. A renter living in San Joaquin County needs to earn nearly \$26 an hour, double the existing minimum wage rate, to afford the county's average monthly rent of \$1,336. The county's rental prices have been steadily increasing over 50 percent since 2014, more than surrounding metro areas. The metro area centering around Stockton has seen rents and home prices continue to climb, persisting through the economic downturn caused by the COVID-19 pandemic. Vulnerable populations, including renters, seniors, disabled, and low-income residents, are increasingly at risk of displacement in these housing market conditions.

### *Housing Policy Toolkit*

To assist local jurisdictions with enacting policies to stabilize neighborhoods and protect vulnerable residents, the Displacement Study also produced the Housing Policy Toolkit. The toolkit consists of strategies that could address displacement risk, whether it be short, medium, or long-term policies. Each strategy included in the toolkit offers varying levels of impact and scale for consideration. The “3 P’s of Housing” refers to policies and programs that address tenant protections, preservation of resources and existing affordable housing, and production of new housing. The toolkit overall is intended to assist in developing local policies to support housing security in San Joaquin County. Protection policies aim to protect the most vulnerable populations from evictions and displacement. Preservation policies aim to provide strategies, and resources to tenants, landlords, and other stakeholders to preserve existing affordable. Production strategies focus on increasing affordable housing and reducing barriers to development.

### **NEXT STEPS:**

- SJCOG staff will disseminate new resources to local jurisdictions, transit providers, and other key stakeholders in the region.
- SJCOG staff will review Displacement Study findings and recommendations and identify potential opportunities to fund follow-on planning or implementation projects with upcoming REAP 2.0 funds.
- SJCOG staff expects to present proposed REAP 2.0 program priorities to committees and board in the summer and fall.

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