



SAN JOAQUIN COUNCIL OF GOVERNMENTS

Citizens Advisory Committee
San Joaquin Council of Governments
555 East Weber Avenue, Stockton, California
Hybrid Meeting

Citizens Advisory
Committee Members

Ken Vogel (Chair)
AGRICULTURAL
INDUSTRY

Lauren Ab Tye (Vice Chair)
LEAGUE OF WOMEN
VOTERS

Gracie Marx
CITY OF ESCALON

Bobby Bivens
SAN JOAQUIN COUNTY

Paul Plathe
SIERRA CLUB

Blain Bibb
CITY OF STOCKTON

Richard Blackston
CITY OF LODI

Kelly Donahue
CITY OF RIPON

Michael Caromba
BUSINESS INDUSTRY

Jim Hilson
CITY OF LATHROP

Mary Kennedy-Bracken
CITY OF TRACY

LaCresia Hawkins
NAACP

Balwinder Singh
TRUCKING INDUSTRY

Steve DeBrum
CITY OF MANTECA

Jessica Bilecki
UNIVERSITY OF THE
PACIFIC

Jennifer Gass
TRANSIT ADVOCATE

January 18, 2023
6:00 p.m.

<https://sjcog.zoom.us/j/82757750521?pwd=QkxITDEvZFowMExOd01wWIRtL3VrZz09>

Teleconference Number: 1-669-900-6833

Meeting ID: 827 5775 0521

Passcode: 467411

Note: If you don't have access to a smart device or a computer with a webcam & a mic, you can dial in using the teleconference number and meeting ID above.

Attention Callers: Please mute the call unless speaking

NOTICE
Coronavirus COVID-19

*In accordance with the Ralph M. Brown Act (Cal. Gov. Code § 54950 et seq.), as amended by Assembly Bill 361 (2021), The San Joaquin Council of Governments and staff will be participating in this meeting via teleconference or at 555 East Weber Avenue. Members of the public may attend in-person or may participate in the meeting electronically using the Zoom link. **If participating using Zoom, please use the “raise hand” or chat feature to be recognized to speak.***

*We have also provided a call-in number, as identified on this Agenda, and encourage you to attend by telephone. To be recognized to speak, press *9 which will signal the moderator*

The San Joaquin Council of Governments is in compliance with the Americans with Disabilities Act and will make all reasonable accommodations for the disabled to participate in employment, programs, and facilities. Persons requiring assistance or auxiliary aid in order to participate should contact Rosie Gutierrez at 209-235-0600 at least 24 hours prior to the meeting.

Note: All items are available for action by the committee. The right-hand column identifies staff recommendations.

SJCOG

Diane Nguyen
EXECUTIVE DIRECTOR

AGENDA

1. Call to Order
2. Minutes: November 16, 2022, and December 15, 2022 **ACTION**
3. Public Comments

At this time the public may address the CAC on any non-agenda item that is within the subject matter of this agency. A five-minute maximum time limit will apply to all public comments

4. Teleconference Meetings During a Proclaimed State of Emergency (Tim Kohaya) **ACTION**
5. Stockton Mobility Collective Project Updates (Christine Corrales / Angela Carranza) **INFORMATION**
6. Affordable Housing and Sustainable Communities (AHSC) Grant Round 7 (Christine Tran/ Christine Corrales) **INFORMATION**
7. SJCOG's Truck Planning Study – Draft Recommendations for STAA Designation (Jay Halva/ Travis Yokoyama) **DISCUSSION**
8. Updates / Requests from the Committee
9. Adjournment
Adjourn the meeting to Wednesday, February 15, 2023, at 6:00 pm.

AGENDA ITEM 2



SAN JOAQUIN COUNCIL OF
GOVERNMENTS

Citizens Advisory Committee
555 East Weber Ave. Stockton, CA 95202

November 16, 2022

ACTION MINUTES

1) Call to Order

Ken Vogel called the meeting to order at 6:00 p.m. via Zoom teleconference.

Members Present in Person:

Ken Vogel (Chair), Agricultural Industry; **Steve DeBrum**, City of Manteca

Members Present via teleconference:

Lauren Ah Tye (Vice Chair), League of Women Voters; **Gracie Marx**, City of Escalon; **Bobby Bivens**, San Joaquin County; **Paul Plathe**, Sierra Club; **Blain Bibb**, City of Stockton, **Michael Carouba**, Business Industry; **Jennifer Gass**, Transit Advocate; **Kelly Donahue**, City of Ripon; **Jim Hilson**, City of Lathrop; **Jessica Bilecki**, University of the Pacific

SJCOG Staff Present

Kim Anderson, Deputy Director, Planning; **Christine Corrales**, Senior Regional Planner; **Joel Campos**, Associate Regional Planner; **Isaiah Anderson**, Assistant Regional Planner; **Julia Nelson-Young**, Fuse Executive Fellow, **Joyce Yee**, Assistant Regional Planner, **Rofannie Chan**, CivicSpark Fellow

2) Minutes of October 19, 2022

A motion was made and seconded (Hilson, Ah Tye) to recommend approval of the minutes of Minutes of October 19, 2022. Motion Passed unanimously.

3) Public Comments

None

4) Teleconferencing Meetings During a Proclaimed State of Emergency (Kohaya)

Mr. Isaiah Anderson presented the item. AB361 requires that to have virtual meetings during a state of emergency, public agencies and committees must adopt an initial resolution and thereafter an extension resolution (every 30 days) to continue having virtual meetings. These

resolutions provide an exception to the Brown Act requirement of having physical location access. The resolutions must contain findings that either (1) the State of Emergency continues to directly impact the ability of the committee to meet safely in person; or (2) State or local officials continue to impose or recommend measures to promote social distancing.

A motion was made and seconded (DeBrum, Ah Tye) to recommend approval of Resolution R-23-38 determining to conduct Citizens Advisory Committee meetings using teleconferencing pursuant to Government Code 54953 as amended by AB361 for the period November 16, 2022, to December 16, 2022. Motion Passed unanimously.

5) Climate Change Impacts to Transportation System Education Campaign

Ms. Rofannie Chan provided a presentation and verbal report. Ms. Chan's presentation summarized her education campaign to bring climate awareness to the public as part of her CivicSpark Fellowship at SJCOG. The goals of the project are to increase public awareness surrounding climate impacts on movement of people and goods, safety, and resources. The project will have three phases: Pre-outreach, Outreach, and Post-Outreach with an estimated end date of August 2023. Discussion and clarification were prompted by DeBrum, Bivens, and Plathe.

6) Regional Early Action Planning (REAP) 2.0 Final Program Framework

Ms. Kim Anderson provided an update. The Regional Early Action Planning (REAP) 2.0 Program is administered by the California Department of Housing and Community Development (HCD). According to the final guidelines, the San Joaquin Council of Governments (SJCOG) is eligible for a maximum award of \$10.6 million. The funding is non-competitive (by formula); however, to receive the funds, SJCOG must identify priorities and submit an application to HCD by December 31, 2022. Recommend approval of the proposed priorities and overall allocations for grant funding under the Regional Early Action Planning (REAP) 2.0 Program as administered by the California Department of Housing and Community Development.

Carouba made a note that the last County general plan did not do enough to address housing. Discussion from Bivens, Carouba, and Kim Anderson.

A motion was made and seconded (DeBrum, Ah Tye) to approve the proposed priorities and overall allocations for grant funding under the Regional Early Action Planning (REAP) 2.0 Program. Motion passed unanimously.

7) Regional Transportation Impact Fee (RTIF) Third-Party Cost Estimate for FY 22/23

Ms. Joyce Yee presented on the item. Third-party costs are distinct from program administration and include items like legal and audit fees or outside consultant services. The percentage of estimated third-party costs paid by each participating agency and SJCOG is based on the percentage of countywide program fees retained by each entity. SJCOG staff estimates the need for third-party cost billing for Fiscal Year 2022-23 will be \$52,201.08

This item was recommended for approval of the RTIF third-party cost estimate for FY22-23.

A motion was made and seconded (Hilson, Marx) to adopt the RTIF third-party cost estimate for FY 22-23.

8) Fiscal Year 2021-22 Regional Transportation Impact Fee (RTIF) Program Annual Report

Mr. Isaiah Anderson presented the item. The objective of the Regional Transportation Impact Fee (RTIF) program is to mitigate the impact of new development on the regional transportation network and to combine RTIF funds with federal, state, and other local funding to implement transportation improvements identified in the RTIF program. The RTIF Annual Report highlights expenditure amounts and projects funded.

This item was for information only.

Mr. Plathe indicated the Regional Transportation Impact Fee was a misnomer due to most of the funding for projects going to roadway improvements. Discussion from Carouba, Bivens, and Hilson regarding the issue of warehousing as a poor type of land use considering the immense square footage required combined with increasing automation and fewer jobs. A suggestion was made to consider a jobs per square acre requirement to keep warehouses full of workers.

9) FY 2021-2022 Measure K Annual Report

Ms. Yvette Davis presented the item. Each year the San Joaquin Council of Governments (SJCOG) publishes a required Measure K Annual Report. The report documents yearly progress on projects funded, all or in part, by the half-cent sales tax for transportation improvements in San Joaquin County. As in previous years, SJCOG staff is producing a digital annual report to allow for more creativity to attract and engage an audience. This year the theme is Moving the Region.

Mr. Hilson commented that Measure K sales tax revenues would be hit due to an increase in electric vehicles that no longer require fill ups at gas stations.

This item was for information only.

10) dibs Community Report 2021-2022

Ms. Danielle Lagorio presented the item. Each year dibs publishes a community report to showcase its activities. Last fiscal year, dibs serviced San Joaquin, Stanislaus, and Merced counties to promote smart travel options to improve air quality and reduce congestion. There were significant increases in vanpool usage in all three counties with 164 added in San Joaquin County alone. That resulted in a total of 589 vanpools program wide, a new record for the dibs program. Registrations for dibs' trip planning system continued to increase by

adding 811 members program wide with 579 in San Joaquin County alone for a total of 12,272 registered members.

This item was for information only.

11) Updates / Requests from the Committee

An update was given on the American flag previously requested for the Executive Conference Room by Chair Vogel. The flag has been ordered but is yet to be delivered.

A request was made for an acronym “cheat sheet” for CAC members.

A request was made for specific cost breakdowns of the projects funded by Regional Transportation Impact Fees.

A note was made to anticipate special CAC meetings in December 2022 and January 2023 to satisfy Brown Act requirements set forth by AB 361.

12) Adjournment

Meeting was adjourned at 7:30 pm.

SAN JOAQUIN COUNCIL OF
GOVERNMENTS

Citizens Advisory Committee
555 East Weber Ave. Stockton, CA 95202

December 15, 2022

ACTION MINUTES

1) Call to Order

Ken Vogel called the meeting to order at 6:00 p.m. via Zoom teleconference.

Members Present via teleconference:

Ken Vogel (Chair), Agriculture Industry; **Lauren Ah Tye**, League of Women Voters; **Gracie Marx**, City of Escalon; **Paul Plathe**, Sierra Club; **Bobby Bivens**, San Joaquin County; **Balwinder Singh**, Trucking Industry; **Jessica Bilecki**, University of the Pacific; **Steve DeBrum**, City of Manteca; **Richard Blackston**, City of Lodi; **Mary Kennedy-Bracken**, City of Tracy; **Blain Bibb**, City of Stockton; **Michael Carouba**, Business Industry

SJCOG Staff Present via teleconference:

Tim Kohaya, Senior Regional Planner

2) Public Comments

None

3) Teleconferencing Meetings During a Proclaimed State of Emergency

Mr. Tim Kohaya presented the item. AB361 requires that to have virtual meetings during a state of emergency, public agencies and committees must adopt an initial resolution and thereafter an extension resolution (every 30 days) to continue having virtual meetings. These resolutions provide an exception to the Brown Act requirement of having physical location access. The resolutions must contain findings that either (1) the State of Emergency continues to directly impact the ability of the committee to meet safely in person; or (2) State or local officials continue to impose or recommend measures to promote social distancing.

A motion was made and seconded (Blackston, DeBrum) to recommend approval of Resolution R-23-76 determining to conduct Citizens Advisory Committee meetings using teleconferencing pursuant to Government Code 54953 as amended by AB361 for the period December 15, 2022, to January 14, 2023. Motion Passed unanimously

4) Updates / Requests from the Committee

None

Meeting was adjourned at 6:05 pm.

AGENDA ITEM 4



STAFF REPORT

SUBJECT: **Continued Teleconference Meetings During a Proclaimed State of Emergency**

RECOMMENDED ACTION: **Approve Resolution R-23-93**

DISCUSSION:

SUMMARY:

On March 4, 2020, Governor Newsom declared a State of Emergency to make additional resources available, formalize emergency actions already underway across multiple state agencies and departments, and help the State prepare for a broader spread of COVID-19. The March 4, 2020, State of Emergency remains in effect.

On September 16, 2021, Governor Newsom signed Assembly Bill 361 (“AB 361”) into law, amending the Ralph M. Brown Act (Gov. Code, § 54950 *et seq.*) (the “Brown Act”). AB 361 codified certain modified requirements for teleconference meetings held by public agencies, similar to those previously authorized and extended by executive order during the COVID-19 State of Emergency.

On October 28, 2021, the SJCOG Board adopted Resolution Number R-22-17, finding that the requisite conditions existed for SJCOG’s legislative bodies to conduct remote teleconference meetings in accordance with the requirements of AB 361.

In conducting meetings under AB 361, SJCOG must continue to post its agenda in the time required by the Brown Act and ensure that the public is able to address the board directly through teleconference means. If a disruption prevents the agency or committee from broadcasting the meeting or receiving public comments in real time, the agency or committee cannot take further action until those functions are restored; any actions taken during such a disruption are subject to legal challenge. (*Id.*)

To continue conducting teleconference meetings in accordance with AB 361, the SJCOG Board (and its committees under the Brown Act) must make findings every 30 days that it has reconsidered the circumstances of the state of emergency and either:

- 1) The state of emergency continues to directly impact the ability of the members to meet safely in person, or
- 2) State or local officials continue to impose or recommend measures to promote social distancing.

Where consecutive regular meetings fall outside the 30-day time frame, the Board or committee should hold a special “AB 361” remote meeting within the 30-day window simply to re-authorize the AB 361 exceptions. Without the AB 361 exceptions, the Board or committee will be required to return to normal in-person meetings or provide public access at each remote location under the traditional teleconference rules, as of October 1, 2021. Therefore, if the AB 361 authorization lapses and the Board or a committee wishes to hold a teleconference meeting, it will be required to post agendas and provide public access at each remote location, identify those locations in the agenda, and maintain a quorum of the board within agency boundaries. If a meeting is not held in conformity with AB 361, board members may not teleconference from their residences or other locations which are not open and accessible to the public.

The attached Resolution acknowledges that the March 4, 2020, State of Emergency is currently in effect, and that the ongoing conditions of the State of Emergency directly impact the ability of SJCOG’s Board (or its committees) to meet safely in person.

If necessary, additional Resolutions making the requisite findings may be presented at future meetings for consideration. These Resolutions can be included and considered through the Board’s/committees consent calendar.

FISCAL IMPACT:

None.

ATTACHMENT:

Resolution R-23-93

Prepared by: Rod A. Attebery, General Counsel



RESOLUTION
SAN JOAQUIN COUNCIL OF GOVERNMENTS

R-23-93

A RESOLUTION OF THE CITIZENS ADVISORY COMMITTEE OF THE SAN JOAQUIN COUNCIL OF GOVERNMENTS (SJCOG) DETERMINING TO CONTINUE CONDUCTING MEETINGS OF THE SJCOG CITIZENS ADVISORY COMMITTEE USING TELECONFERENCING PURSUANT TO GOVERNMENT CODE 54953 AS AMENDED BY AB 361.

WHEREAS, the San Joaquin Council of Governments (“SJCOG”) is committed to preserving and nurturing public access and participation in meetings of the Citizens Advisory Committee; and

WHEREAS, all meetings of SJCOG’s legislative bodies are open and public, as required by the Ralph M. Brown Act (Cal. Gov. Code 54950 – 54963), so that any member of the public may attend, participate, and watch the District’s legislative bodies conduct their business; and

WHEREAS, the Brown Act, Government Code section 54953(e), as amended by AB 361 (2021), makes provisions for remote teleconferencing participation in meetings by members of a legislative body, without compliance with the requirements of Government Code section 54953(b)(3), subject to the existence of certain conditions; and

WHEREAS, the SJCOG Citizens Advisory Committee previously adopted a Resolution, Number R-22-16 on October 20, 2021, finding that the requisite conditions exist for the legislative bodies of SJCOG to conduct remote teleconference meetings without compliance with paragraph (3) of subdivision (b) of section 54953; and

WHEREAS, as a condition of extending the use of the provisions found in section 54953(e), the Citizens Advisory Committee must make findings that the Citizens Advisory Committee has reconsidered the circumstances of the state of emergency, and that either the state of emergency continues to directly impact the ability of the members to meet safely in person, or State or local officials continue to impose or recommend measures to promote social distancing.

NOW, THEREFORE, BE IT RESOLVED, that the Citizens Advisory Committee approves:

Section 1. Recitals. The Recitals set forth above are true and correct and are incorporated into this Resolution by this reference.

Section 2. AB 361 Compliance. Citizens Advisory Committee began using teleconferencing in accordance with subdivision (e) of Section 54953 of the Government Code, as amended by AB 361, on October 20, 2021, and have made the requisite findings by majority vote not later than 30 days after October 20, 2021, and every 30 days thereafter.

Section 3. State of Emergency. The Citizens Advisory Committee hereby reconsiders the circumstances of the current State of Emergency proclaimed by the Governor on March 4, 2020, and find that the ongoing conditions of the State of Emergency, specifically that the dominant strain of COVID-19 in the country is more transmissible than prior variants of the virus, may cause more severe illness, and that even fully vaccinated individuals can spread the virus to others resulting in rapid and alarming rates of COVID-19 cases and hospitalizations, and therefore, meeting in person would present imminent risks to the health or safety of attendees and directly impact the ability of SJCOG members to meet safely in person.

Section 4. Measures to Promote Social Distancing. The Citizens Advisory Committee hereby finds that Cal-OSHA and the County Health Official continue to recommend measures to promote physical distancing.

Section 5. Remote Teleconference Meetings. The Executive Director of San Joaquin Council of Governments is hereby authorized and directed to take all actions necessary to carry out the intent and purpose of this Resolution including, conducting open and public meetings in accordance with Government Code section 54953(e) and other applicable provisions of the Brown Act.

Section 6. Effective Date of Resolution. This Resolution shall take effect immediately upon its adoption

PASSED AND APPROVED this 18th day of January 2023, by the following votes of the San Joaquin Council of Governments, to wit;

AYES:

NOES:

ABSENT:

KEN VOGEL, Chair

AGENDA ITEM **5**



STAFF REPORT

SUBJECT: Stockton Mobility Collective Project Updates

RECOMMENDED ACTION: Information

DISCUSSION:

SUMMARY:

The California Air Resources Board (CARB) created the Sustainable Transportation Equity Project (STEP) grant program to address transportation inequity in California's most disadvantaged and low-income communities. Through a \$7.4 million STEP grant award in 2021, the San Joaquin Council of Governments (SJCOG) and project partners are implementing the Stockton Mobility Collective (SMC) project, which provides transportation options for residents looking for clean, affordable ways to travel to jobs, schools, healthcare, grocery stores, and other key destinations. This staff report highlights key project accomplishments to date and what to expect in early 2023. Project milestones since the last project update to standing committees and the SJCOG Board in early 2022 include:



- ✓ After executing a Memorandum of Understanding (MOU) with the Housing Authority of the County of San Joaquin (HACSJ), a car-sharing testing phase launched at two HACSJ sites: Conway Homes and the Grand Canal offices. Four Miocars are currently available to residents who signed up for the testing phase. Over 4,000 miles have been driven in November 2022 alone. Two additional vehicles have been purchased and are expected to be deployed in January.
- ✓ An MOU with the City of Stockton, and identification of priority city-owned sites, are allowing both new bike-share and car-share sites to move into the permitting phase. Several of these new car-share and bike-share locations are expected to be operational for full program launch in Spring 2023.
- ✓ MOU with University of the Pacific is pending for on-campus car-share and bike-share locations. These locations will be available to both the public and students.

- ✓ With seven outreach events during the latter half of 2022, the project team continues to engage with the community – over 200 residents received information on the program at these recent events and activities. The engagement team is finalizing mini-grants with local community-based organizations to support the coming full program launch.
- ✓ Improving and integrating carshare into the Vamos/EZ Hub app is nearly complete, with continued increases in usage over the last six months. With a full program launch, users will be able to not only plan and pay for their transit trips but also see car-share and bike-share locations and link to the respective reservations systems.
- ✓ There have been numerous mentions in national, state, and international publications.

BACKGROUND:

In 2021, the California Air Resources Board (CARB) awarded the San Joaquin Council of Governments (SJCOG) a \$7.4 million grant. CARB created the Sustainable Transportation Equity Project (STEP) to address transportation inequity in California’s most disadvantaged and low-income communities. STEP is a California Climate Investment program, funded by cap-and-trade dollars to reduce greenhouse gas emissions. The STEP grant funds the Stockton Mobility Collective (SMC) project, which provides transportation options for residents looking for clean, affordable ways to travel to jobs, schools, healthcare, grocery stores, and other key destinations. The project provides Stockton residents access to nonprofit electric bikesharing and carsharing programs and incentives to reduce the cost burden of transportation where the need is greatest.

SJCOG has partnered with the following sub-grantees to implement the SMC: San Joaquin Regional Transit District, Institute for Local Government, Mobility Development Group, Mocar, Sigala Inc, and UC Davis Institute for Transportation Studies. This staff report provides an overview of the various programs funded by the STEP grant, recent progress, and upcoming milestones in 2023.

Vamos Mobility App

The Vamos Mobility app is a mobile application that connects San Joaquin residents to transportation by assisting users with transit trip planning and mobile ticketing provided by EZHub. The STEP grant will improve the app by integrating carsharing and bikesharing, and explore the addition of ride-hailing, such as Uber, to the app. In November, the Vamos team conducted a focus group with Community Center for the Blind and Visually Impaired (CCBVI), where participants provided their feedback on app usage, route planning, and the Vamos app in general. Based on the feedback, the technical team will be making additional improvements in 2023 to improve ADA accessibility and ease of use for all users. With this success, more focus groups are expected in the new year.

